

# **Co-commissioning arrangements for Primary Care (medical)**

In conjunction with SWL Collaborative Commissioning



## The CCG's Council of Members & Governing Body have agreed:

- to make an application to jointly co-commission primary care medical services in conjunction with NHS England and SWL CCGs
- to amend the CCGs constitution to enable the CCG to form a SWL joint committee to support Primary Care Commissioning
- the Terms of Reference of the Joint Committee



## **Co-commissioning of Primary Care**

- Co-commissioning describes two or more commissioners to come together to commission health services
- It is the mechanism proposed by NHS England to involve CCGs in the commissioning of primary care contractual arrangements.
- It is one of many changes (along with specialised commissioning) set out in the NHS Five Year Forward View. The view is that co-commissioning is a key enabler in developing seamless integrated out of hospital services for local people as it supports the joining up of previously fragmented services



## What does primary care cocommissioning mean?

- NHSE have identified specific primary care functions which can be cocommissioned (core contracts will **not** be changing), namely:
  - Designing Contracts (APMS, PMS)
  - Contract monitoring
  - Contractual action
  - Removal of contracts
  - Local Enhanced Services
  - Directed Enhanced Services
  - Design of local incentive schemes as an alternative to QOF
  - The ability to establish new GP practices in the area
  - Approving practice mergers
  - Making decisions on 'discretionary' payments









## Three models for co-commissioning arrangements

Greater Involvement in **Primary Care** 

CCGs would work more closely with area teams around Primary Care commissioning intentions. No new governance arrangements required

**Joint** Commissioning **Arrangements** 

CCGs would assume joint commissioning responsibilities with area teams. A joint committee would be set up and CCG constitutions amended.

Delegated Commissioning Arrangements

CCGs would assume full responsibility for commissioning primary care services on behalf of NHSE who would closely monitor **CCGs** 



## What does joint commissioning mean?

Greater involvement in primary care decision-making

Joint commissioning arrangements

Delegated commissioning arrangements

- Joint commissioning arrangements between all CCGs in SWL and NHSE allows shared responsibilities of many of the important functions for commissioning primary care
- Joint commissioning arrangements will allow CCGs to bring local knowledge and develop localised commissioning and incentives
- Joint commissioning arrangements will allow CCGs to improve their relationships and engagement with local primary care teams
- Joint commissioning, as opposed to delegated commissioning, may reduce risks associated with identifying and managing conflicts of interest, capacity/capability risks and financial risk

Primary care function	Greater involvement	Joint commissioning	Delegated Commissioning
General	Potential for	Jointly with area	Yes
practice	involvement in	teams	165
	discussions but no	leams	
commissioning			
	decision making role		
Pharmacy, eye	Potential for	Potential for	Potential for
health and	involvement in	involvement in	involvement in
dental	discussions but no	discussions but no	discussions but no
commissioning	decision making role	decision making	decision making
		role	role
Design and	No	Subject to joint	Yes
implementation		agreement with the	
of local		area team	
incentives			
schemes			
General	No	Jointly with area	Yes
practice		teams	
budget			
management			
Complaints	No	Jointly with area	Yes
management		teams	
Contractual GP	Opportunity for	Jointly with area	Yes
practice	involvement in	teams	
performance	performance		
management	management		
	discussions		
Medical	No	No	No
performers'			
list, appraisal,			
revalidation			











## Why the Joint Commissioning Model?

- SWL CCG Chairs & Chief Officers have reviewed options and respective benefits and challenges and recommend the joint commissioning model
- It offers an opportunity to commission general practice in partnership with NHS E and other CCGs
- It enables CCGs to better manage conflict of interests in their decision making
- It allows CCGs to build the capability and capacity to commission
- It enables risk to be managed as each body retains their statutory function and responsibility
- It provides a stepping stone to full delegated budgets









## **Key Considerations for Co-Commissioning**

#### **Strengths**

- Enables CCGs 'as membership organisations' to influence
  Primary Care decisions with funding risk being held by NHS
  E
- Enables services to be commissioned in joined up way in line with local priorities – reduces current fragmentation
- Enables responsive services to meet local needs

#### Weaknesses

- No new funding identified at this time
- Increase in CCG role in managing and monitoring GP practices

#### **Opportunities**

- Alignment primary medical services locally to meet needs of local populations eg, QOF plus
- Ability of CCG to resolve local organisational issues for GPs eg, local knowledge of contractual and payment issues, facilitating practice mergers and provision of safeguarding training
- Facilitates our ambition of providing a wider range of services closer to patients homes – shifting resource and focus from secondary care
- Supports the development of sustainable/resilient local services in primary care

#### **Threats**

- Increase conflicts of interests and potential for increased external interest
- Increased work load for GPs in delivering 'out of hospital agenda'
- LMC are concerned about co-commissioning
- Potential impact on membership engagement

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## **Key Concerns Raised & Mitigations**

- Short time scale for decision this is the NHS England timescale which we are required to meet. Guidance was very late. The joint commissioning option means that we can develop our approach and not hold any commissioning risk.
- Governance of decision making transparency and scrutiny of decision making demonstrated through public joint committee with attendance from HWBB, Health Watch and LMC representatives
- Conflict of Interests mitigated through revised conflict of interest requirements as well as joint decision making with other bodies
- LMC Concerns mitigated through attendance of LMC representatives
- CCG Resource mitigated through joint resource with NHS E & CCGs









### **Joint Committee ToR**

#### The Joint Committee shall consist of:

- Three representatives from each CCG; the CCG Chair, Chief Officer and Lay Member (one vote)
- Three representatives from NHS England's London Area Team, as follows: the Medical Director, Area Director and Head of Primary Care (or a named deputy of appropriate seniority for any of these representatives)

#### There will be one vote per organisation

## The following non-voting attendees will be invited to attend meetings of the Joint Committee:

- One representative from each relevant Local Medical Committee, including the Surrey and Sussex Local Medical Committee
- One nominated representative from each relevant borough's Health and Wellbeing Board
- One representative from each relevant borough's Healthwatch





## **Next steps**

- CCGs await feedback from their application submitted to NHSE by 30th January 2015
- The arrangements go live in April 2015



